

Message Text

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TO AMEMBASSY BONN IMMEDIATE

C O N F I D E N T I A L STATE 158227

E.O. 11652: GDS

TAGS: CSCE

SUBJECT: BONN MEETING ON CSCE SCIENTIFIC FORUM: INSTRUCTIONS FOR UNITED STATES DELEGATION

1. FOLLOWING ARE DEPARTMENT'S INSTRUCTIONS FOR CONDUCT OF THE BONN PREPARATORY MEETING FOR THE CSCE SCIENTIFIC FORUM. SINCE THE BONN MEETING WILL BE THE FIRST CSCE EXPERTS MEETING SINCE CONCLUSION OF THE BELGRADE CONFERENCE, THE NATURE AND RESULTS OF THIS GATHERING WILL HAVE BROAD IMPORTANCE FOR THE CSCE PROCESS AS A WHOLE. GIVEN RECENT DEVELOPMENTS IN EAST-WEST RELATIONS, ESPECIALLY TREATMENT
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OF DISSIDENTS IN THE SOVIET UNION, THE COURSE OF THE BONN DISCUSSIONS WILL ALSO BE WATCHED CLOSELY IN BOTH EAST AND WEST. THE US DELEGATION SHOULD TAKE ACCOUNT OF THESE WIDER IMPLICATIONS AT ALL TIMES DURING THE PREPARATORY MEETING.

2. THE BASIC GOALS OF THE UNITED STATES AT THE BONN

PREPARATORY MEETING ARE:

A. BY FACILITATING DISCUSSION OF SCIENTIFIC ISSUES, TO
DEMONSTRATE THE CONTINUING VIABILITY OF THE CSCE PROCESS

AS A MEANS OF DEALING WITH CONCRETE PROBLEMS WHICH
PRESENTLY SEPARATE INDIVIDUALS AS WELL AS NATIONS BETWEEN
EAST AND WEST.

B. BY DEMONSTRATING OUR COMMITMENT TO WORK FOR PROGRESS
IN CONCRETE IMPLEMENTATION OF THE FINAL ACT, TO STIMULATE
ADDITIONAL EFFORTS BY EASTERN COUNTRIES TO ACHIEVE PROGRESS
IN AREAS OF IMPORTANCE TO THE WEST.

C. TO ENSURE THAT THE ORGANIZATION AND AGENDA OF THE
SCIENTIFIC FORUM WHICH ARE ADOPTED IN BONN DO NOT CONTRA-
DICT OR FALL SHORT OF ARRANGEMENTS AND SUBJECTS SET FORTH
IN THE FINAL ACT AND IN OTHER RELEVANT DOCUMENTS ADOPTED
DURING THE PROCESS OF THE CSCE. IN PARTICULAR, TO GUARD
AGAINST INSTITUTIONALIZATION OF CSCE EXPERTS GROUPS WHICH
COULD DRAW ATTENTION FROM THE POLITICAL IMPORTANCE OF THE
PERIODIC REVIEW CONFERENCES, AND TO ENSURE THAT PRECEDENTS
ARE NOT SET WHICH COULD NEGATIVELY AFFECT THE OTHER EXPERTS
MEETINGS TO BE HELD IN MONTREUX AND LA VALLETTA.

D. TO CONSULT CLOSELY WITH THE NATO ALLIES. SPECIAL
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CONSIDERATION SHOULD BE GIVEN TO MAINTENANCE OF ALLIED
UNITY ON THE SUBSTANCE AND TACTICS OF THE DISCUSSIONS.
CLOSE CONTACT SHOULD ALSO BE MAINTAINED WITH REPRESENTA-
TIVES OF THE NEUTRAL AND NON-ALIGNED COUNTRIES AND, TO
THE EXTENT POSSIBLE AND APPROPRIATE, WITH EASTERN EUROPEAN
COUNTRIES WHOSE POSITIONS ON IMPORTANT ISSUES MIGHT USE-
FULLY BE INFLUENCED THROUGH SUCH CONTACT.

3. IN WORKING TOWARD THE ABOVE GOALS, YOU SHOULD BE GUIDED
BY THE FOLLOWING SPECIFIC CONSIDERATIONS:

A. THE AGENDA FOR THE SCIENTIFIC FORUM SHOULD NOT FORE-
CLOSE DISCUSSION OF ANY TOPIC RELEVANT TO SCIENTIFIC
CONTACTS BETWEEN EAST AND WEST. THE FORUM SHOULD ADDRESS
A LIMITED NUMBER OF SCIENTIFIC SUBJECTS AS PROVIDED IN THE
FINAL ACT. IN KEEPING WITH THE GOALS OF BASKET III, UNDER
WHICH HEADING THE SCIENTIFIC FORUM IS INCLUDED IN THE
FINAL ACT, PARTICIPANTS SHOULD ALSO BE ABLE TO RAISE
TOPICS SUCH AS FREE EXCHANGE OF SCIENTISTS, FREEDOM OF
MOVEMENT OF SCIENTISTS AND HARASSMENT, IMPRISONMENT AND
DENIAL OF WORK.

B. DISCUSSIONS AT THE SCIENTIFIC FORUM SHOULD COVER "SCIENCE" IN THE BROAD MEANING OF THE TERM, INCLUDING THE SOCIAL SCIENCES.

C. SCIENTISTS INVITED TO THE SCIENTIFIC FORUM SHOULD BE ABLE TO PARTICIPATE IN THEIR OWN RIGHT AS INDIVIDUALS AND NOT ONLY AS REPRESENTATIVES OF NATIONAL SCIENTIFIC INSTITUTIONS OR GOVERNMENTS.

D. THE UNITED STATES SUPPORTS THE CANDIDACY OF THE FEDERAL REPUBLIC OF GERMANY AS HOST FOR THE SCIENTIFIC FORUM. IF CONSENSUS ON A SITE IN THE FRG DOES NOT SEEM POSSIBLE, DELEGATION SHOULD SEEK FURTHER INSTRUCTIONS.

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E. DEPARTMENT'S DECISION ON DATE FOR SCIENTIFIC FORUM WILL BE TAKEN IN LIGHT OF DEVELOPMENTS AT BONN MEETING AS WELL AS IN THE CONTEXT OF OVERALL EAST-WEST RELATIONS. DELEGATION SHOULD REPORT REGULARLY ON DEVELOPING CONSENSUS CONCERNING DATE FOR THE SCIENTIFIC FORUM.

F. THE BONN MEETING IS AN EXPERTS MEETING WHICH, UNDER TERMS OF THE BELGRADE FINAL DOCUMENT, IS NOT EMPOWERED TO TAKE DECISIONS. RESULTS OF THE BONN MEETING SHOULD BE REPORTED TO GOVERNMENTS FOR FINAL DECISION. BASED UPON THE RECOMMENDATIONS REPORTED FROM BONN, IT WILL BE TASK OF PARTICIPATING GOVERNMENTS TO APPROVE DATE, PLACE AND OTHER MODALITIES OF THE SCIENTIFIC FORUM.

4. YOU SHOULD REPORT ALL SIGNIFICANT DEVELOPMENTS TO THE DEPARTMENT BY TELEGRAM. THE DEPARTMENT WILL REMAIN IN CONTACT WITH THE AMERICAN SCIENTIFIC COMMUNITY AND WILL INFORM THE DELEGATION OF ANY CIRCUMSTANCES WHICH MAY AFFECT YOUR WORK.

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